Ontario Municipal Board

Commission des affaires municipales de l'Ontario



PL110331

PL090779

ISSUE DATE: September 24, 2014 CASE NO(S).:

PL101381 PL120574

PL131287

PROCEEDING COMMENCED UNDER subsection 17(36) of the Planning Act, R.S.O.

1990, C. P. 13, as amended

Appellants: See Schedule "1"

Subject: Official Plan Amendment No. 35 to the Region of

Hamilton-Wentworth Official Plan

Municipality: City of Hamilton

OMB Case No.: PL090779

OMB File No.: PL090779 (See Schedule "1")

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, C. P. 13, as amended

Appellants: See Schedule "1"

Subject: Official Plan Amendment No. 128 to the Town of

Ancaster Official Plan (PL090780);

Official Plan Amendment No. 18 to the Town of

Dundas Official Plan (PL090781);

Official Plan Amendment No. 118 to the Town of

Flamborough Official Plan (PL090782);

Official Plan Amendment No. 75 to the Township of

Glanbrook Official Plan (PL090783);

Official Plan Amendment No. 220 to the City of

Hamilton Official Plan (PL090784);

Official Plan Amendment No. 149 to the City of Stoney

Creek Official Plan (PL090785)

Municipality: City of Hamilton

OMB Case No.: PL090779

OMB File Nos.: PL090780-PL090785 (See Schedule "1")

PROCEEDING COMMENCED UNDER subsection 17(40) of the *Planning Act*, R.S.O. 1990, C. P. 13, as amended

Appellant: See Schedule "2"

Subject: Failure of the Minister of Municipal Affairs and

Housing to announce a decision respecting the City of

Hamilton Urban Official Plan

Municipality: City of Hamilton

OMB Case No.: PL101381

OMB File No.: PL101381 (See Schedule "2")

PROCEEDING COMMENCED UNDER subsection 17(36) of the *Planning Act*, R.S.O.

1990, C. P. 13, as amended

Appellants: See Schedule "3"

Subject: The new City of Hamilton Urban Official Plan

Municipality: City of Hamilton

OMB Case No.: PL110331

OMB File No.: PL110331 (See Schedule "3")

PROCEEDING COMMENCED UNDER subsection 34(11) of the Planning Act, R.S.O.

1990, c. P. 13, as amended

Applicant and Appellant: Auburn Developments Inc.

Subject: Application to amend Zoning By-law 6593 – Refusal of

application by the City of Hamilton

Existing Zoning: "J" (Light and Limited Heavy Industrial, etc.) District
Proposed Zoning: "E-3" (High Density Multiple Dwellings) District
Purpose: To permit a 10 storey student residential building

Property Address/Description: 17 Ewen Road Municipality: City of Hamilton ZAC-07-062
OMB Case No.: PL120574
OMB File No.: PL120574

PROCEEDING COMMENCED UNDER subsection 22(7) of the *Planning Act*, R.S.O. 1990, c. P. 13, as amended

Applicant and Appellant: Auburn Developments Inc.

Subject: Request to amend the Official Plan – Refusal of

request by the City of Hamilton

Existing Designation: "Industrial"

Proposed Designation: "High Density Residential"

Purpose: To permit a 10 storey student residential building

Property Address/Description: 17 Ewen Road Municipality: City of Hamilton Approval Authority File No.: OPA-07-016 OMB Case No.: PL120574 OMB File No.: PL120575

Schedule "1"

Appellants to the amendments to the in-force Official Plans of the former Region of Hamilton-Wentworth, Towns of Ancaster, Dundas and Flamborough, Township of Glanbrook and Cities of Hamilton and Stoney Creek (OMB Case No. PL090779)

OMB FILE NO.	APPELLANT NAME
PL090784	Shawcor Ltd.

Schedule "2"

Appellants to the failure of the Minister of Municipal Affairs and Housing to announce a decision respecting the City of Hamilton Urban Official Plan (OMB Case No. PL101381)

OMB FILE NO.	APPELLANT NAME	
PL101381	A. DeSantis Developments Ltd.	
	LIUNA Group Corp.	
	St. Joseph's Villa	

Schedule "3"

Appellants to the new City of Hamilton Urban Official Plan (OMB Case No. PL110331)

OMB FILE NO.	APPELLANT NAME
PL110331	2000963 Ontario Inc.
	2051206 Ontario Inc.

2084696 Ontario Inc.	
2188410 Ontario Inc.	
456941 Ontario Ltd., 1263339 Ontario Ltd., and Lea Silvestri	
909940 Ontario Inc.	
Artstone Holdings Limited	
Carmen Chiaravelle, 1694408 Ontario Ltd., John Edward	
Demik, Peter Demik, Demik Brothers Hamilton Ltd., and	
Elaine Vyn	
City of Hamilton	
Corpveil Holdings Limited	
Flamborough Power Centre Inc., Flamborough South Centre	
Inc., Clappison Five Six Properties Inc.	
Freeland Developments Limited	
Gino and Olindo DalBello	
Lynmount Developments Limited	
Mondelēz Canada Inc. (formerly Kraft Canada Inc.)	
Mud and First Inc.	
Multi-Area Developments Inc.	
Norman Vartanian	
Paletta International Corporation	
Paletta International Corporation (re: Elfrida)	
Spallacci & Sons Limited	
Sullstar Twenty Limited	
Twenty Road Developments Inc.	
Upper Centennial Developments Ltd.	
 Waterdown Bay Ltd.	

PROCEEDING COMMENCED UNDER subsection 17(40) of the *Planning Act*, R.S.O. 1990, c. P.13, as amended

Appellant: City of Hamilton

Subject: Failure of Ministry of Municipal Affairs and Housing to

announce a decision respecting Proposed Official Plan

Amendment No. 25-OP-2009

Municipality: City of Hamilton

OMB Case No.: PL131287 OMB File No.: PL131287

Heard: June 23, 2014 in Hamilton, Ontario

APPEARANCES:

<u>Parties</u> <u>Counsel</u>

City of Hamilton M. Minkowski

M. Kovacevic

Ministry of Municipal Affairs

and Housing

U. Popadic

St. Joseph's Villa S. Snider

MEMORANDUM OF ORAL DECISION DELIVERED BY SUSAN de AVELLAR SCHILLER ON JUNE 23, 2014 AND ORDER OF THE BOARD

INTRODUCTION

- [1] The matters before the Board are appeals related to the new City of Hamilton ("City") Urban Hamilton Official Plan ("UHOP") adopted by the City on July 9, 2009, and approved by the Minister of Municipal Affairs and Housing ("MMAH") with modifications on March 16, 2011, appeals of the failure of the MMAH to make a decision regarding the UHOP, prior to March 16, 2011, and appeals related to amendments to the in-force official plans of the former Region of Hamilton-Wentworth, Towns of Ancaster, Dundas and Flamborough, Township of Glanbrook and Cities of Hamilton and Stoney Creek.
- [2] Also before the Board are appeals by Auburn Developments Inc. ("Auburn") regarding a proposed official plan amendment and associated zoning by-law amendment to permit a 10 storey student residence on lands zoned and designated for industrial use. These matters, previously scheduled for hearing, were adjourned to permit the parties to consider the implications of new noise guidelines issued by the former Ministry of the Environment, now Ministry of the Environment and Climate Change. No new hearing date has been set at this time.

- [3] At the parties' request, the Board agreed to divide the hearing into several segments. Each hearing segment will deal with one or more specific topic areas. Prehearing conferences to deal with motions, settlements, procedural orders for various hearing segments, and so on, have been, and will continue to be, interspersed between hearing segments to move matters along in an efficient manner.
- [4] There are two matters before the Board at this appearance:
 - 1. The appeals by St. Joseph's Villa
 - 2. The status of certain matters subject to a non-decision by MMAH

APPEALS BY ST. JOSEPH'S VILLA

[5] The Board was advised that the parties are engaged in ongoing discussions and no hearing date has been set in this matter. The parties will provide an update on the status of these discussions at the next scheduled appearance on **Tuesday**, **September 23 at 10 a.m. at:**

OMB Courtroom #6 McMaster Learning Centre 50 Main Street East Hamilton, Ontario

- [6] No further notice is required.
- [7] In addition to the update on the status of the St. Joseph's Villa matters, the Board may also hear evidence regarding other site-specific matters.

MATTERS SUBJECT TO A NON-DECISION BY MMAH

- [8] The City has appealed certain non-decisions by MMAH. The case number for this appeal is PL131287. At the request of the parties, the Board consolidates case number PL131287 with these other matters consolidated previously with the UHOP.
- [9] The City and MMAH have reached a settlement regarding five of the nondecisions and those settlements are before the Board at this appearance. No one appeared in opposition.
- [10] The Board heard uncontested evidence from Joanne Hickey-Evans on these matters. Ms. Hickey-Evans is a full Member of the Canadian Institute of Planners and a Registered Professional Planner in Ontario who is qualified to provide the Board with independent expert opinion evidence in land use planning matters.
- [11] Attachment 1 to this decision sets out the settlement of MMAH non-decisions 112, 114, 116, 117 and 119.
- [12] For four out of the five, the UHOP provisions as adopted are confirmed and no changes are needed to the text or schedules.
- [13] The settlements for non-decisions 112, 116 and 117 confirm and protect employment lands.
- [14] The settlement for non-decision 114 confirms and protects open space and the natural heritage system.
- [15] The settlement for non-decision 119 adds block townhouses in addition to singles, semi-detached and street townhouses, thereby contemplating the possibility of a broader range of residential unit types as part of any redevelopment and

intensification.

[16] The Board finds that these settlements have had appropriate regard to matters of

provincial interest, as set out in s. 2 of the *Planning Act*, R.S.O. 1990, c. P.13.

[17] The Board further finds that these settlements are consistent with the Provincial

Policy Statement and conform to the Growth Plan for the Greater Golden Horseshoe.

[18] Those sections of the UHOP, modified as set out in Attachment 1, are approved.

ORDER

[19] The Board orders that:

1. Case PL131287 is consolidated to these proceedings.

2. The Urban Hamilton Official Plan is modified in accordance with

Attachment 1 to this decision and those sections so modified are

approved.

"Susan de Avellar Schiller"

SUSAN de AVELLAR SCHILLER VICE-CHAIR

ATTACHMENT 1

Required Changes to the Urban Hamilton Official Plan – Resolution of MMAH Non Decisions (non appealed) PL131287

Non-Decision Number	Address	Policies/Schedules	Settlement
112	606 Aberdeen Avenue	Volume 1 Schedules E, E-1 Volume 2 Policies: Section B.6.4 Maps: B.6.4-1 and B.6.4-2	Schedule E – Urban Structure Plan Non-decision 112 be deleted and the lands are identified as Employment Areas, as adopted by City Council on July 9, 2009 be approved Schedule E-1 – Urban Land Use Designations Non-decision 112 be deleted and the lands are designated as Employment Area-Business Park,, as adopted by City Council on July 9, 2009 be approved Section B.6.4 – West Hamilton Innovation District Secondary Plan Non-decision 112 be deleted and the policies, as adopted by City Council on July 9, 2009 be approved. Map B.6.4-1 – West Hamilton Innovation District Land Use Plan Non-decision 112 be deleted and the lands are designated as Employment Area-Research District, as adopted by City Council on July 9, 2009 be approved Map B.6.4-2 – West Hamilton Innovation District Design Elements Non-decision 112 be deleted and the design elements for the property be approved, as adopted by City Council on July 9, 2009 be approved
114	Highland Road north of Rymal Road East and west of Second Road West (Karst Lands)	Volume 1 Schedules B, B-7, B-8, E, E-1 Volume 2: Map B.7.6-1 Volume 3: Map SC-1	Schedule B - Natural Heritage System Non decision 114 be deleted and the core area be approved, as adopted by City Council on July 9, 2009 be approved. Schedule B-7 – Local Natural Areas, Earth Science ANSI's Non decision 114 be deleted and the Area Specific Policy - USC- 1 and USC-2 be approved, , as adopted by City Council on July 9, 2009 be approved.

Required Changes to the Urban Hamilton Official Plan – Resolution of MMAH Non Decisions (non appealed) PL131287

Non-Decision Number	Address	Policies/Schedules	Settlement
			Schedule B-8 – Key Hydrologic features - Streams Non decision 114 be deleted and the Key Hydrologic feature – Streams be approved, as adopted by City Council on July 9, 2009 be approved. Schedule E – Urban Structure Plan Non-decision 114 be deleted and the lands are identified as Major Open Space, as adopted by City Council on July 9, 2009 be approved Schedule E-1 – Urban Land Use Designations Non-decision 114 be deleted and the lands are designated as Open Space, as adopted by City Council on July 9, 2009 be approved Map B.7.6-1 – West Mountain Heritage green) Secondary Plan land Use Plan Map Sc-1 – Delete Non Decision 114.
116	495 Wentworth Street North	Volume 1 Policies: B.2*, B.3.3.1, B.3.1.2 to B.3.1.2.5, B.3.2*, B.3.3*, B.3.5*, B.3.6*, B.3.7* C.3.2*,C.3.3, C.4.5.8, C.4.5.15 to C.4.5.19, E.2.2.1, E.2.6*, E.2.7*, E.2.8*, E.3.0, E.5.0*, F.1.12, G (*Entire Policy Section appealed)	No changes to the text are required
117	43 Lloyd St 2243361 Ontario Ltd. Dominion Glass building	Volume 1 Policies: B.2*, B.3.3.1, B.3.1.2 to B.3.1.2.5, B.3.2*, B.3.3*, B.3.6*, B.3.7* C.3.2*,C4.5.8, C.4.5.15 to C.4.5.19 , E.2.2.1, E.2.6*, E.2.7*, E.3.0, E.5.0*, F.1.12, G	No changes to the text are required

Required Changes to the Urban Hamilton Official Plan – Resolution of MMAH Non Decisions (non appealed) PL131287

Non-Decision Number	Address	Policies/Schedules	Settlement
		(*Entire Policy Section appealed)	
119	345 Glancaster Road	Volume 2 Map: B.5.3-1	In accordance with the staff report and the Council minutes. A UHOP amendment was required to implement this proposal: Volume 2; Map: B.5.3-1: Redesignate the subject lands from Low Density to 2 to Low Density 2c

PL110331: Exhibit 59

Settlement with MMAH - Non-Decision 114
Highland Road (North of Rymal Road East and Second Road West –
Karst Lands)
Clean Copy of Settled Policies
June 23, 2014

Volume 2, Chapter B – Stoney Creek Secondary Plans

B.7.6 - West Mountain Area (Heritage Green) Secondary Plan

"7.6.8.18 Additional area specific policies are found in Volume 3, Chapter B - Area Specific Policy Areas, for the lands located east of Upper Mount Albion Road, west of Second Road, south to the hydro corridor, north and south of Rymal Road, west to Second Road West, and north, almost to Highland Road. These lands are shown as Area Specific Policy Area USC-1 and USC-5 on Map SC-1 – Area Specific Policies of Volume 3. The associated policies in Volume 3 shall apply to development of these lands."

Volume 3 Chapter B – Stoney Creek Area Specific Policies

- "USC-5 Lands located north of Rymal Road, west of Second Road, south of Highland Road and east of the Trinity West Secondary Plan area.
- 1.0 In addition to the policies of Section C.2.0 Natural Heritage System of Volume 1, the following policies shall apply to the lands located north of Rymal Road, west of Second Road, south of Highland road and east of the Trinity West Secondary Plan area, shown as Area Specific USC-5 on Map SC-1:
 - a) Notwithstanding Policy C.3.2.1 of Volume 1, utilities, municipal infrastructure and transportation facilities, corridors and easements, electrical facilities used for generation and distribution of electrical power, natural gas and oil pipelines, and telecommunications facilities shall not be permitted unless it can be demonstrated through technical monitoring studies, that the proposed undertaking shall have no negative impact on the Eramosa Karst.
 - b) The following monitoring studies shall be required in addition to any other municipal required studies:

- i) Streamflow Monitoring;
- ii) Spring Discharge Monitoring;
- iii) Precipitation Monitoring;
- iv) Surface Water Quality Monitoring;
- v) Groundwater Quality;
- vi) Risk of Contamination by surface Streams;
- vii) Downstream Flooding;
- viii) Channel Erosion; and,
- ix) Fluvial Geomorphology Study.

Individuals who prepare these studies must have expertise in environmental hydrology and geomorphology, and civil engineering.

- c) In addition to Policy 1.0 b) above, a stormwater management report and Environmental Impact Statements shall be required to incorporate the results of the monitoring studies.
- d) Any proposed changes to land use within USC-5 shall require an amendment to this plan.
- e) In addition to studies required as part of Policy F.1.19.6 of Volume 1, and additional technical studies in accordance with policy USC-5 1.0 b) and c), any proposed change in land use shall be required to demonstrate that there will be no negative impact to the Eramosa Karst prior to processing any amendments. These studies must be submitted as part of a complete application, and must be completed to the satisfaction of the City, and Conservation Authority."

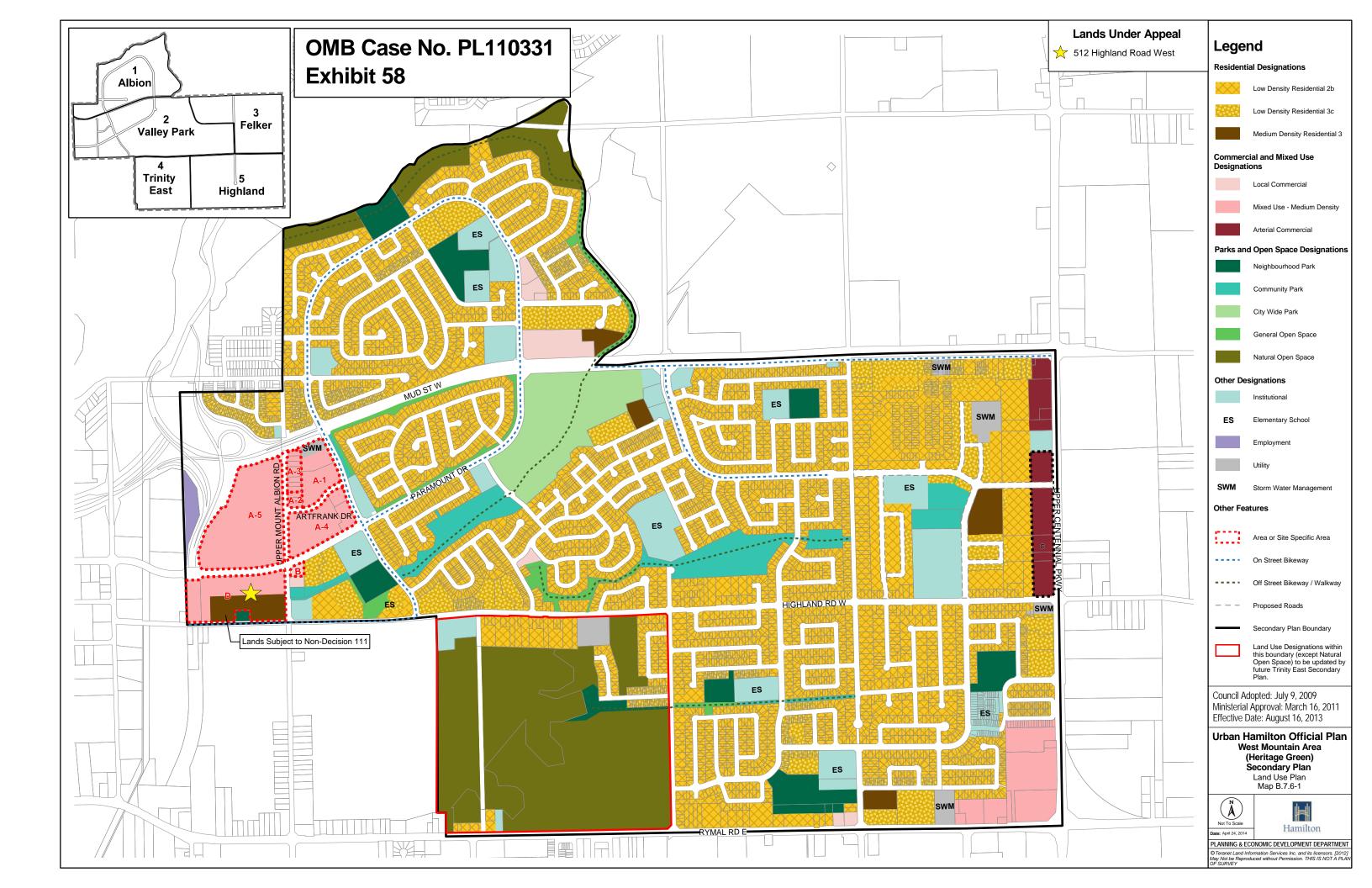


Not To Scale

Date: Aug. 16, 2013

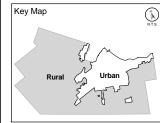
Hamilton

PLANNING & ECONOMIC DEVELOPMENT DEPARTMENT



OMB Case No. PL110331 Exhibit 57





Note: For Rural Detailed Natural Heritage Features refer Schedule B-8 of the Rural Hamilton Official Plan.

APPEAL

The southern urban boundary that generally extends from Upper Centennial Parkway and Mud Street East in the east, following the hydro corridor and encompassing the Red Hill Business Park, the Mount Hope area, and the Airport Business Park, and following Twenty Road and Garner Road to Fiddlers Green Road in the west remains under appeal – see illustration on Schedules E and E-1, Volume 1

★ Lands Under Appeal

305 Stone Church Road W

Legend

Key Hydrologic Feature Streams

Other Features

Rural Area



John C. Munro Hamilton International Airport

Niagara Escarpment ----- Urban Boundary

Municipal Boundary

Council Adopted: July 9, 2009 Ministerial Approval: March 16, 2011 Effective Date: August 16, 2013 **Urban Hamilton Official Plan**

Schedule B-8 Detailed Natural Heritage Features Key Hydrologic Feature Streams





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OMB Case No. PL110331 Exhibit 56





Note: For Rural Detailed Natural Heritage Features refer to Schedule B-7 of the Rural Hamilton Official Plan.

APPEAL

The southern urban boundary that generally extends from Upper Centennial Parkway and Mud Street East in the east, following the hydro corridor and encompassing the Red Hill Business Park, the Mount Hope area, and the Airport Business Park, and following Twenty Road and Garner Road to Fiddlers Green Road in the west remains under appeal – see illustration on Schedules E and E-1, Volume 1

Legend

Local Natural Area Earth Science ANSI

Area Specific Policy -USC-1, USC-2 and USC-5 in Volume 3

Other Features

Rural Area

Joint Int

John C. Munro Hamilton International Airport

Niagara Escarpment

----- Urban Boundary

Municipal Boundary

Council Adopted: July 9, 2009 Ministerial Approval: March 16, 2011 Effective Date: August 16, 2013

Urban Hamilton Official Plan Schedule B-7

SCHEQUIE B- /
Detailed Natural Heritage Features
Local Natural Area
Earth Science ANSI





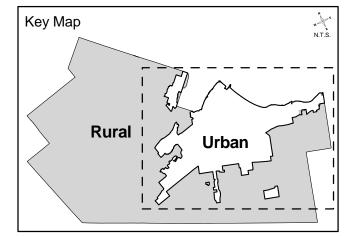
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FS SIRVEY.





Note: For Rural Natural Heritage Features refer to Schedule B of the Rural Hamilton Official Plan.

APPEAL

The southern urban boundary that generally extends from Upper Centennial Parkway and Mud Street East in the east, following the hydro corridor and encompassing the Red Hill Business Park, the Mount Hope area, and the Airport Business Park, and following Twenty Road and Garner Road to Fiddlers Green Road in the west remains under appeal – see illustration on Schedules E and E-1, Volume 1



 305 Stone Church Road West
 313 Stone Church Road East & lands bounded by Stone Church Road East, Upper Wellington Street, Lincoln M Alexander Parkway and Upper Wentworth Street

Legend

Core Area

Area Specific Policy - USC-1,USC-2 and USC-5 in Volume 3

Linkages

Parks & General Open Space (Excluding Parkettes)

Streams

Other Features

Rural Area

John C. Munro
Hamilton International Airport

Niagara Escarpment

____ Urban Boundary

Municipal Boundary

Council Adoption: July 9, 2009 Ministerial Approval: March 16, 2011 Effective Date: August 16, 2013

Urban Hamilton Official Plan Schedule B Natural Heritage System





Date: Oct. 13, 2013

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